

Message Text

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UNCLAS STATE 208000 TOSEC 100446

E.O. 11652: N/A

TAGS: SOPN (KISSINGER, H. A.)

SUBJECT: MORNING TRAVELING PRESS REPORT, TUESDAY, SEPT. 2

FOR AMBASSADOR ANDERSON FROM S/PRS (FUNSETH)

NO. 48

NEWSPAPERS

1. CHICAGO TRIBUNE (MACLEAN): STORY IS VERY POSITIVE ON U.S.-KISSINGER ROLE. ("KISSINGER PRAISED FOR PEACE ROLE") FORD, BASHIR AND ISRAELI CABINET SPOKESMAN ARE QUOTED ON SUCCESS OF CURRENT EFFORT.

"THE LIMITED AGREEMENT CALLS FOR UNPRECEDENTED U.S. SUPPORT OF ISRAEL, IN FORM OF U. S. TECHNICIANS IN SINAI AND "MORE THAN \$3 BILLION IN ECONOMIC AND MILITARY AID."

MAIN POINTS OF AGREEMENT ARE LAID OUT.

"IN AN UNPUBLISHED DOCUMENT TO BE SUBMITTED TO CONGRESS, U.S. HAS PLEDGED ECONOMIC AND MILITARY AID TO ISRAEL IN AN AMOUNT REPORTED TO BE BETWEEN \$2.4 BILLION AND \$3BILLION. A SENIOR AMERICAN OFFICIAL SAID U.S. CAN EXPECT TO CONTINUE UNCLASSIFIED

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SUPPORT TO ISRAEL ON THAT LEVEL AS FAR INTO FUTURE AS IT IS COMMITTED TO SURVIVAL OF JEWISH NATION. THE SENIOR OFFICIAL SAID AID AT THAT LEVEL WOULD BE NECESSARY EVEN WITHOUT A NEW INTERIM AGREEMENT, DUE TO INCREASED

COSTS OF WEAPONS AND TENSIONS THAT WOULD INCREASE WITHOUT A PEACE PACT.

2. NYTIMES (GWERTZMAN): AFTER "INTENSE EFFORTS" BY FORD ADMIN. INTERIM AGREEMENT IS A U.S. "FOREIGN POLICY ACHIEVEMENT" BUT "NOT A PEACE ACCORD," RATHER "ONE STEP ALONG WAY TO A POSSIBLE DIPLOMATIC SETTLEMENT".

GWERTZMAN LISTS POINTS OF AGREEMENT OF WHICH "VIRTUALLY ALL MAJOR DETAILS...HAD BEEN MADE KNOWN IN RECENT WEEKS THROUGH INFORMATION DIVULGED BY ISRAELIS."

SADAT HAS GIVEN PRIVATE ASSURANCES THAT HE WOULD DEFINITELY APPROVE A RENEWAL TWICE, THEREBY GUARANTEEING A 3 YEAR DURATION. BUT DURING A NEWS CONFERENCE, SADAT WOULD ONLY ACKNOWLEDGE ONE RENEWAL."

IN U.S. ATTENTION WILL FOCUS ON U.S. INVOLVEMENT AND "UNPUBLISHED ECONOMIC, MILITARY AND POLITICAL COMMITMENTS TO ISRAEL," ABOUT WHICH "U.S. OFFICIALS REFUSED TO GO INTO DETAIL." THIS DOCUMENT IS UNDERSTOOD TO COVER SOME PRIVATE EGYPTIAN ASSURANCES TO ISRAEL AND U.S. PLEDGES OF AID OF AS MUCH AS \$2.5 BILLION THIS YEAR. ,FULL SCOPE OF U.S. COMMITMENT TO ISRAEL WILL UNDOUBTEDLY BECOME KNOWN" IN COURSE OF CONGRESSIONAL DEBATE.

ISRAEL HAS NOT RECEIVED ALL SHE SOUGHT BUT EGYPT HAS PUBLICLY AGREED TO LET ISRAELI CARGO THROUGH CANAL AND BAB EL MANDEB. ISRAEL AGREED "BECAUSE OF HEAVY U.S. PRESSURE" AND U.S. TECHNICIANS IN SINAI.

3. WASH POST (BERGER): AFTER "MONTHS OF GRUELING TALKS THAT AT TIMES SEEMED HOPELESS "KISSINGER OBTAINED AGREEMENT" THAT ELUDED HIM IN MARCH...AT PRICE OF A NEW LEVEL OF U.S. INVOLVEMENT IN M.E."

INITIAL SCENARIO IS DETAILED.
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SINCE ISRAEL STILL CONTROLS 87 PERCENT OF SINAI WITHDRAWAL "CONSTITUTES A VERY SMALL STEP,GIVEN LENGTHY NEGOTIATIONS... BUT U.S. OFFICIALS CALL IT A HIGHLY SIGNIFICANT ONE."

"SADAT MADE AN UNUSUALLY WARM STATEMENT ABOUT AGREEMENT" AND "PUT UNPRECEDENTED COMMITMENTS ON PAPER."

BERGER RECAPS PROVISIONS OF ACCORD.

"FOR FIRST TIME EGYPT PUBLICLY ACCEPTED EXPLICIT LIMITS ON FORCES "IN ITS SOVEREIGN TERRITORIES. "BOTH SIDES AGREE NOT TO PLACE WEAPONS WITHIN FIRING RANGE" OF OTHER.

AN ACCOMPANYING "PROPOSAL" SPELLS OUT ROLE OF "NO MORE THAN 200 AMERICANS" WHO "CAN BE WITHDRAWN UNILATERALLY IF U.S. DETERMINES THEM TO BE IN JEOPARDY."

"U.S. OFFICIALS INSIST" THAT THERE CAN BE NO COMPARISON WITH VIETNAM.

PERES IS QUOTED: "THE U.S. COMES OUT OF THIS NEGOTIATION WITH A GREAT DEAL OF PRESTIGE. EGYPT, WHILE STILL GETTING ARMS FROM SOVIET UNION COMES OUT AND SAYS, "WE ENTRUST THIS IMPORTANT TASK TO U.S.," AND ISRAEL IS DOING SAME. THIS IS UNPRECEDENTED HISTORICALLY; SOMETHING NEW REALLY TOOK PLACE THIS TIME."

IT WAS ACHIEVED "FOLLOWING MONTHS OF WORSENING RELATIONS BETWEEN ISRAEL AND U.S. (AND) ...A REASSESSMENT...WIDELY INTERPRETED AS BEGINNING OF END OF SPECIAL RELATIONSHIP,... (AND) UNUSUAL PRESSURE TO BRING ISRAEL BACK TO NEGOTIATING TABLE."

"BUT ISRAEL NEVERTHELESS DEMANDED A PRICE FOR A NEW AGREEMENT; ALMOST 3.35 BILLION ANNUALLY TO REPLACE OIL LOST AS A RESULT OF RELINQUISHING FIELDS AT ABU RUDEIS AND TO BUILD NEW STORAGE CAPACITY, AND U.S. PLEDGES FOR COORDINATION OF FUTURE M.E. NEGOTIATING STRATEGY... ISRAEL WAS DISAPPOINTED IN SOME OF ITS WISHES, "LESS THAN IT EXPECTED AFTER NEGOTIATING TEAM VISIT AND ONLY "VAGUE ASSURANCES" UNCLASSIFIED

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FROM U. S. ON EASING OF EGYPTIAN BOYCOTT.

ISRAEL UNDERSTANDING IS OF A THREE YEAR AGREEMENT, BUT SADAT MENTIONED ONLY TWO YEARS.

4. WASH POST (ELIZUR): THE MEMORANDUM OF UNDERSTANDING BETWEEN U.S. AND ISRAEL IS DESCRIBED BY "SENIOR ISRAELI OFFICIALS BOTH AS "MOST EXTENSIVE COMMITMENT" EVER TO ISRAEL AND (ACCORDING TO ONE FRUSTRATED NEGOTIATOR) "BUT A SHADOW OF ORIGINAL DRAFT DISCUSSED BY U.S. AND ISRAELI TEAMS."

MEMORANDUM SPECIFIES AID IN FORM OF ARMS, ECONOMIC SUPPORT AND OIL GUARANTEE, AND POLITICAL SUPPORT, FALLING SHORT OF ISRAELI DESIRES. PERES SAID "MEMORANDUM MAY HAVE LOST STRENGTH TO GET SUPPORT IN CONGRESS."

5. CSM (SCHMIDT): MEANING OF AGREEMENT: "EGYPT AND ISRAEL ARE TURNING THEIR POLITICAL FACES TOWARD PEACE FOR FIRST TIME."

NOW RESPONSIBILITY SHIFTS "TO U.S. CONGRESS WHICH MUST APPROVE U. S. PARTICIPATION.

MAIN POINTS OF ACCORD ARE SUMMARIZED.

"U.S. OFFICIALS" EXPLAINED THAT THOUGH AGREEMENT IS NOT LINKED TO NORTHERN FRONT, HAK HOPES SIMILAR AGREEMENTS CAN BE WORKED OUT WITH SYRIA AND JORDAN.

ISRAEL IS DISAPPOINTED THAT EGYPTIAN AGREEMENT TO REDUCE DIPLOMATIC, PROPAGANDA AND ECONOMIC WARFARE WILL NOT BE PUBLIC, BUT RATHER IN A U.S.-EGYPTIAN UNDERSTANDING.

,FOR SECRETARY KISSINGER THE AGREEMENT IS AN EXTRAORDINARY PERSONAL TRIUMPH"

6. BALT SUN (STAFF CORRESPONDENT, JERUSALEM): ONE OF FOUR FRONT PAGE STORIES ON M.E. AGREEMENT IS SLUGGED "FORD READY TO FIGHT ON TECHNICIANS". SELECTED SECTIONS OF STORY FOLLOW:
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HAK, U.S. SECSTATE, WILL TESTIFY ON AMERICAN ROLE IN REGION AND EXTENT OF U.S. COMMITMENTS AT CONGRESSIONAL HEARINGS LATER THIS MONTH.

SEC KISSINGER HAS TRIED, HOWEVER, TO CONFRONT CONGRESS WITH A FAIT ACCOMPLI BY ARRANGING --AT HIS INITIATIVE-- INITIAL AND FORMAL SIGNINGS OF NEW ACCORD BEFORE CONGRESS CAN ACT WITH AN ISRAELI DECLARATION THAT, SHOULD CONGRESS DELAY OR REFUSE APPROVAL FOR AMERICAN TECHNICIANS, ACCORD WILL NOT GO INTO EFFECT.

FORD ADMIN. ALSO IS HOPING, US. OFFICIALS INDICATED, TO RESTRICT DISCUSSION OF EXPANDED AMERICAN ROLE TO INDIVIDUAL ISSUES, SUCH AS TECHNICIANS QUESTION AND AID APPROPRIATIONS.

ADMINISTRATION APPARENTLY FEELS THAT THIS STRATEGY WILL ALLOW STRONG PRO-ISRAELI LOBBY IN U.S. TO EXERT MAXIMUM INFLUENCE ON CONGRESS.

A SENIOR OFFICIAL IN KISSINGER PARTY HERE PROMISED YESTERDAY THAT CONGRESS WILL BE GIVEN A FULL EXPLANATION OF AMERICAN ROLE AND THAT NO ASPECT WILL BE KEPT SECRET.

BUT AT SAME TIME, OFFICIAL DECLARED THAT MOST OF U.S. POLITICAL COMMITMENTS TO ISRAEL WILL NOT BE DISCLOSED SINCE THEY ARE CONSIDERED PART OF NORMALLY SECRET DIPLOMATIC EXCHANGES.

THESE COMMITMENTS ARE SAID BY ISRAELI SOURCES TO INCLUDE PLEDGES TO PROTECT ISRAEL IN EVENT OF SOV MILITARY INTERVENTION IN M.E., TO GIVE JERUSALEM A STRONG VOICE--VIRTUALLY A VETO--IN FORMULATION OF ANY AMERICAN PROPOSAL FOR AN

OVERALL SETTLEMENT AND TO LET ISRAEL MOVE AT ITS OWN SPEED
IN NEGOTIATIONS WITH ITS OTHER ARAB NEIGHBORS.

ISRAELI DESCRIPTIONS OF THESE COMMITMENTS HAVE PORTRAYED
THEM AS A MAJOR STRENGTHENING OF ISRAELI-AMERICAN RELA-
TIONS, BUT U.S. OFFICIALS ASSERTED YESTERDAY THAT THEY HAD
BEEN EXAGGERATED.

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U.S. PLEDGES SIMPLY SPELL OUT BASIS OF ISRAELI-AMERICAN
RELATIONS AND DO NOT GO BEYOND WHAT IS ALREADY INHERENT
IN THAT RELATIONSHIP, ACCORDING TO OFFICIALS IN KISSINGER
PARTY.

YET, AMERICAN OFFICIALS HERE REFUSED TO DISCUSS THESE COM-
MITMENTS OR A 24 PARAGRAPH "MEMORANDUM OF UNDERSTANDING"
CONCLUDED BETWEEN ISRAEL AND U.S. AS PART OF OVERALL AGREE-
MENT. MEMO WILL BE SUBMITTED TO CONGRESSIONAL COMMITTEES
FOR REVIEW, BUT OTHER UNDERSTANDINGS BETWEEN WASHINGTON
AND JERUSALEM WILL BE KEPT SECRET, OFFICIALS SAID.

SIMILAR UNDERSTANDINGS HAVE BEEN REPORTEDLY REACHED BETWEEN
WASHINGTON AND CAIRO, BUT NO DETAILS HAVE BEEN DISCLOSED,
AND U.S. OFFICIALS, REFUSED TO DISCUSS THEM YESTERDAY.

...ISRAELI OFFICIALS SAID, HOWEVER, THAT BASIC FIGURE OF
ABOUT \$2.3 BILLION HAD BEEN AGREED UPON WITH LIKELIHOOD
IT WILL BE INCREASED TO REFLECT RISING OIL PRICES.

..U.S.HAS ALSO PROMISED MORE ECONOMIC AID AND,APPARENTLY,
SOME MILITARY ASSISTANCE TO EGYPT, BUT AMERICAN OFFICIALS
HERE SAID THAT FINAL LEVEL HAD NOT BEEN SETTLED.

...BEYOND THIS, SENIOR OFFICIAL IN KISSINGER PARTY SAID,
ADMINISTRATION WILL EXPLAIN "NATURE AND EXTENT" OF U.S.
COMMITMENTS TO ISRAEL AND EGYPT, BUT APPARENTLY WILL NOT
SEEK FORMAL CONGRESSIONAL APPROVAL.

IRES

1. UPI (GROWALD): KISSINGER HAS SET OUT ON A DAY OF
,WHIRLWIND VISITS TO "CONVINCE OTHER ARAB NATIONS TO
JOIN EGYPT IN SETTTLING THEIR DIFFERENCES WITH ISRAEL."

RABIN, "HIS FACE MIRRORING DOUBT OF A NATION TURNING TO
DIPLOMACY AFTER TRUSTING SWORD FOR 28 YEARS" IS CONTRASTED
WITH SMILING SADAT SIPPING ORANGE JUICE, DURING INITIALING
CEREMONIES.

ACCORD IS SUMMARIZED.
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"DIPLOMATS SAID U.S. PROMISED ISRAEL AS MUCH AS \$2.4 BILLION IN MILITARY AND ECONOMIC AID THIS YEAR WITH EQUAL SUMS ANNUALLY UNTIL AN ASSURED PEACE SPARES ISRAEL'S DEFENSE BURDENED ECONOMY."

DIPLOMATS ALSO SAID SOV UNION HAS BEEN INVITED TO SIGNING CEREMONY IN GENEVA LATER THIS WEEK.

2. AP: IF KNESSET APPROVES INTERIM AGREEMENT AS EXPECTED, ISRAELI AND EGYPTIAN DELEGATES WILL SIGN IT IN GENEVA, PROBABLY ON THURSDAY.

FINANCE MINISTER RABINOWITZ WILL DISCUSS AID WITH SECRETARY SIMON IN WASHINGTON. "RABINOWITZ REITERATED THAT U.S. WILL PAY ISRAEL'S EXPENSES IN PUTTING SINAI ACCORD INTO EFFECT-- INCLUDING \$50 MILLION TO COVER ISRAEL'S FUEL IMPORTS," AND \$50 MILLION TO BUILD ISRAEL'S NEW DEFENSE LINES IN SINAI."

3. REUTERS: PERES MET WITH UN COMMANDER AS ISRAELIS PREPARE TO WITHDRAW TO NEW LINES IN SINAI.

AFTER HEATED DEBATE, KNESSET IS EXPECTED TO APPROVE ACCORD.

ON HIS WAY BACK TO WASHINGTON, DINITZ SAID AGREEMENT IS AN OPPORTUNITY FOR PEACE. HE IS JOINED BY OTHER ISRAELIS IN SEEING RISKS BALANCED BY U.S. AID AND INVOLVEMENT.

REUTERS: (NELSON) "A SENIOR OFFICIAL ON DR. KISSINGER'S PLANE" SAID AGREEMENT WAS "MOST SWEEPING EVER BETWEEN ISRAEL AND AN ARAB STATE." "U.S. OFFICIALS" INTERPRET AGREEMENT AS MEANING NO ARAB STATE HAS A GRIEVANCE WARRANTING WAR WITH ISRAEL. ONE U.S. OFFICIAL PRAISED SADAT AS COURAGEOUS AND ISRAEL AS CONSTRUCTIVE. HE SAID ACCORD WILL BE FOR 3 YEARS, NOT TWO. KISSINGER AND HIS AIDES ARE SAID TO HAVE "SUFFERED, BLED AND SWEATED" OVER KEY PART OF PACT.

SECRETARY KISSINGER BRIEFED KING KHALID IN TAIF, BUT HAD TO CANCEL A PLANNED MORNING VISIT TO SYRIA BECAUSE NO CONVENIENT TIME COULD BE FOUND. HE MAY STOP BRIEFLY IN UNCLASSIFIED

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SYRIA TOMORROW.

TELEVISION

1.KALB, ALEXANDRIA: SHUTTLE DIPLOMACY--SHUTTLE INITIALING. EGYPTIAN PM SALIM INITIALING SAME DOCUMENT THAT PM RABIN HAD INITIALED ONLY A FEW HOURS EARLIER--AS LONG AS IT TOOK

HAK TO FLY FRM JERUSALEM. HEADLINE OF AGREEMENT IS THAT PEACEFUL MEANS, NOT MILITARY FORCE SHOULD BE USED AS A WAY OF SOLVING CONFLICT BETWEEN TWO NATIONS. TRADE-OFF OF AGREEMENT IS THAT ISRAEL GIVES SOME OCCUPIED TERRITORY IN SINAI TO EGYPT, EGYPT GIVES SOME POLITICAL CONCESSIONS TO ISRAEL, THEREBY CREATING AN OPPORTUNITY FOR START OF BREAK-THROUGH IN BARRIERS THAT HAVE MADE THESE TWO COUNTRIES ENEMIES FOR MORE THAN QUARTER OF CENTURY. ON PAPER PLEDGES HAVE TASTE, NOT OF PEACE, BUT AT LEAST OF LOWERING TENSIONS; BUT IT WILL REQUIRE SOME CAREFUL MONITORING OVER NEXT SIX MONTHS OR SO TO DETERMINE DEGREE OF ACTUAL FOLLOW-THROUGH BY EACH SIDE IN ITS SPOKEN COMMITMENTS TO EGYPTIAN-ISRAELI AGREEMENT. IN A WIDE RANGING OPEN AIR NEWS CONFERENCE SADAT WELCOMED AGREEMENT AS A TURNING POINT IN HISTORY OF CONFLICT BETWEEN ARABS AND ISRAELIS. SADAT: "IT IS NOT A BIT OF LAND THERE OR HERE OR A FEW KILOMETERS HEREOR THERE BUT WHAT CONCERNED ME ALWAYS IS THAT WE SHOULD HEAD TO PEACE. I THINK THIS IS A VERY IMPORTANT STANDING POINT IN HISTORY OF THIS CONFLICT." SADAT ALSO SAID HE WOULD RENEW UN PEACEKEEPING FORCE IN SINAI TO ALLOW PRESIDENT FORD TO KEEP HIS HOUSE IN ORDER DURING 1976 PRESIDENTIAL ELECTIONS. SADAT:

THE FIRST YEAR STARTS FROM 24TH OF OCTOBER, IT WILL END ON THE 24TH OF OCTOBER 1976. THIS WILL BE FEW WEEKS BEFORE ELECTIONS. WE KNOW THAT YEAR OF ELECTIONS, ESPECIALLY THOSE FEW WEEKS AT END OF IT IS VERY CRITICAL SO THERE IS REALLY AN UNDERSTANDING THAT WE SHALL APPRECIATE AND RENEW FOR ANOTHER YEAR TO GIVE AMERICAN PRESIDENT OPPORTUNITY TO PREPARE WHAT WE CALL HOME INSIDE." ISRAELI-EGYPTIAN INITIALS ARE REALLY FIRST STEP ON ROAD TO ACTUAL IMPLEMENTATION OF AGREEMENT. WHAT IS NEEDED SO FAR AS ISRAELIS ARE CONCERNED IS CAPITOL HILL APPROVAL OF PROPOSAL IN AGREEMENT THAT CALLS FOR STATIONING OF NOT MORE THAN 200 AMERICAN TECHNICIANS AT EARLY WARNING STATIONS IN NEW BUFFER ZONE IN SINAI--NO UNCLASSIFIED

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CONGRESSIONAL APPROVAL, NO ISRAELI IMPLEMENTATION WHICH MEANS THAT FATE OF KISSINGER'S LATEST BREAKTHROUGH IN M.E. IS NOW IN HANDS OF CONGRESS.

2. VALERIANI, ALEXANDRIA: A TABLE WAS SET UP ON LAWN OF SADAT'S SEASIDE VILLA FOR INITIALING CEREMONY IN ALEXANDRIA. PARTICIPANTS REPRESENTED A COMPROMISE; A MILITARY MAN BECAUSE EGYPT INSISTS IT IS A MILITARY DISENGAGEMENT AGREEMENT AND A IPLOMAT BECAUSE ISRAEL WANTS TO EMPHASIZE POLITICAL NATURE OF AGREEMENT. HAK AND EGYPTIAN PM SIGNED PROPOSAL CALLING FOR AMERICAN TECHNICIANS TO MAN EARLY WARNING STATIONS ON SINAI, A PROPOSAL WHICH IS SUBJECT TO CONGRESSIONAL APPROVAL. SADAT, PRINCIPAL EGYPTIAN NEGOTIATOR, DID NOT TAKE PART IN CEREMONY ITSELF BUT HE DID HOLD A NEWS CONFERENCE WITH HAK AFTERWARDS. SADAT - "WHAT I SAY IS THIS, LET US CREATE A NEW ATMOSPHERE. UP TO THIS

MOMENT BOTH OF US HAVE NO CONFIDENCE IN OTHER AND I ASSURE
YOU DR. KISSINGER HAD A HELL OF TIME, HERE AND THERE.
BECAUSE OF THIS LET US CREATE A NEW ATMOSPHERE AND LET US
REACH STATE OF NON-BELLIGERENCY OFFICIALLY AND WITH
GUARANTEES. AM I TO LIVE TO REACH DAY YOU ASK FOR, I
DON'T KNOW. THIS IS IN HANDS OF BOTH,". SADAT ALSO SAID
THAT NEXT STEP IN M.E. SHOULD BE ANOTHER INTERIM AGREEMENT
BETWEEN SYRIA AND ISRAEL AND HAK SAID U.S. WAS READY TO
BEGIN EXPLORING POSSIBILITY OF SYRIAN-ISRAELI NEGOTIATIONS,
SO IT APPEARS THERE IS AT LEAST ONE MORE KISSINGER SHUTTLE
IN MAKING." ROBINSON

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